

# GUIDE BOOK FOR PANCHAYAT CHILD WELFARE AND PROTECTION COMMITTEE



Changing  
THE WAY WE  
care

PANCHAYAT CHILD WELFARE  
AND  
PROTECTION PLAN



## TABLE OF CONTENTS

Serial Number	Child Protection Plan Element(s)	Page Number
	ABBREVIATION	
1.	INTRODUCTION	
1.1	Objective	
1.2	Approach and Strategy	
2.	GRAM PANCHAYAT FOR CHILD PROTECTION	
2.1	Gram Panchayat Profile	
2.2	Children' Profile	
2.3	Child Vulnerability Mapping	
2.4	Child Welfare and Protection Services and Stakeholders	
2.5	Child Protection Plan – Guidance and Action Plan on Child Protection	
2.6	Monitoring and Evaluation	
3.	REFERENCES	
4.	ANNEXURE	

### ABBREVIATION

GPDP	:	Gram Panchayat Development Plan
PLCWPC	:	Panchayat Level Child Welfare and Protection Committee
PLCWPP	:	Panchayat Child Welfare and Protection Plan
JJA	:	Juvenile Justice (Care and Protection) Act, 2015
LSDG	:	Localization of Sustainable Development Goal
DCPU	:	District Child Protection Unit
DCPO	:	District Child Protection Officer
BLPC	:	Block Level Child Protection Committee
VLCWPC	:	Village Level Child Welfare and
GKS	:	Gaon Kalyan Samiti
CFP	:	Child-friendly Panchayat
SDG	:	Sustainable Development Goal
AWC	:	Anganwadi Centre
HIV	:	Human immunodeficiency viruses
CCI	:	Childcare Institution
RTE Act	:	Right to Education Act, 2009
JJA	:	Juvenile Justice (Care & Protection) Act, 2015
PCM Act	:	Prohibition of Child Marriage Act, 2006
POCSO Act	:	Protection of Children from Sexual Offence Act, 2019
CLPRA	:	Child Labor Prohibition & Regulation Act, 2016
RPWD Act	:	Rights of Persons with Disabilities Act, 2016
CPCR Act	:	Commission for Protection of Child Rights, 2006
HIV AIDS (P&C) Act	:	HIV AIDS (Prevent & Control) Act, 2018
PSS	:	Psychosocial Support

# INTRODUCTION

In our country, Juvenile Justice (Care and Protection) Act, 2025 is the primary legislation to safeguard the rights of the children to desired care and protection needs. Mission Vatsalya (erstwhile Child Protection Services) is on effect since 1st April 2022 as the national child protection program in India to achieve the child welfare, development and protection priorities under JJA and aligned with the sustainable development goals (SDGs). It lays emphasis on child rights, advocacy, and awareness along with strengthening Juvenile Justice and Care Protection System with the motto to “leave no child behind”. The Juvenile Justice (Care and Protection) Act, 2015 provisions; and the Protection of Children from Sexual Offence (POCSO) Act, 2012 form the basic framework for implementation of the Mission Vatsalya.

Mission Vatsalya aims to – (i) Support and sustain children in difficult circumstances, (ii) Develop context-based solutions for holistic development of children from varied backgrounds, (iii) Provide scope for encouraging innovative solutions, and (iv) Cement convergent action.

Objective-XI: Participation of Panchayats and Municipal Local Bodies at the village level and at the ward and the urban cluster level within the urban municipal ward, for sustained assessment of the issues deserving attention, implementation of appropriate interventions, regular monitoring to develop a robust social safety net. There are 11 objectives of the Mission Vatsalya that to ensure the child protection program and services under the mission targets to: realize child rights, best interest of the child, child participation, localized solutions, inter-sector convergence, strengthening child protection at family and community level, create and promote preventive measures to protect children from situations of vulnerability, risk, and abuse, private sector partnership, build capacities of duty holders and service providers at all level, monitor progress on objective parameters against well-defined outputs and outcomes. Especially the eleventh objective explicitly articulates about the participation of Panchayati Raj system and structure for child welfare and protection as below:

Objective-XI: Participation of Panchayats and Municipal Local Bodies at the village level and at the ward and the urban cluster level within the urban municipal ward, for sustained assessment of the issues deserving attention, implementation of appropriate interventions, regular monitoring to develop a robust social safety net.

**Child Welfare and Protection Committees:** Mission Vatsalya envisages a robust ecosystem through the network of state and local governments to ensure the safety and security of children in the country. These local bodies must be able to reach out to children, engage with communities and encourage them to take ownership of the wellbeing of Children in their areas. Hence, under the existing Standing/Sub-Committee system of the local bodies, the function of child welfare and protection issues may be assigned to the existing committee of the urban local body/Panchayati Raj Institution/Gram Panchayat which deals with issues of social justice/welfare of women and children.

Panchayati Institution	Raj	Zila Parishad Committee dealing with welfare of women and children
		Block level Committee dealing with welfare of women and children
		Gram Panchayat standing Sub- Committee on Social Justice/welfare of women and children
Urban Local Body		Standing Committee at the Municipal Level looking after issues of welfare of women and children
		Ward level committee dealing with welfare of women and children’s issues in the area

- These Committees may be supported for service delivery provision at all levels, to strengthen the framework of child protection in the Country. The District Child Protection Officer (WCD), District Social Welfare Officer, Child Development Project Offices may render all assistance in terms of information, reports, to strengthen the Committees.
- **Major functions of the Child Welfare and Protection Committee** – (ii) Advise all Village Gram Panchayats to include in Gram Panchayat Development Plan (GPDP) provision for support to women and child related activities; (vi) To discuss the status of vulnerable children who are missing, school drop-outs, trafficked victims, migrant children, beggars, orphan, and take appropriate action for their wellbeing; (viii) Ensure support to DCPUs, CWCs, JJBs and SJPU in carrying out their roles under Juvenile Justice Act/Rules
- **Financial Support to Child Welfare and Protection Committee:** provision may be made for these functions from their own revenue resources and the **5% of the untied grant available with Panchayati Raj Institutions and urban local bodies which has been earmarked for women and child related activities.**

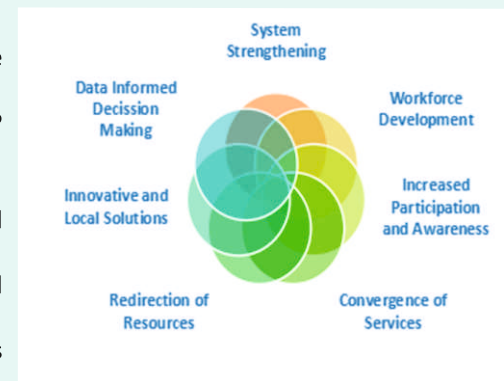
## OBJECTIVE

The Panchayat Level Child Welfare and Protection Plan (PLCWPP) development is an effort of the ABCDE Gram Panchayat to translate Mission Vatsalya' objective-XI i.e. **sustained assessment of the issues deserving attention, implementation of appropriate interventions, regular monitoring** to develop a robust social safety net for children in line with localization of SDGs to make the Gram Panchayat Child-friendly. Key objectives of the PLCWPP are given as follows:

- The Child Protection Plan situates the status of children and their vulnerabilities, risks, issues in the Gram Panchayat area.
- The Child Protection Plan formulates appropriate care and protection interventions for the identified vulnerable/at-risk children in the Gram Panchayat.
- The Child Protection Plan challenges the existing child protection issues and evolving risks through strengthening panchayat, village, and community gate-keeping measures.
- The Child Protection Plan informs the Gram Panchayat system and Gram Panchayat GDPD) to design and implement coordinated efforts with relevant stakeholders, convergence of social welfare and protection services, resource mobilization and increased awareness and social cohesion and justice.
- The Child Protection Plan informs the GDPD to plan and utilize minimum 5% untied grant of the financial year.

## APPROACH AND STRATEGY

- I. Strengthening of PLCWPC, Standing sub-committee for Women and Children, VLCWPC
- II. Capacity Building of PLCPC, Standing sub-committee, and VLCWPC members, front line workers and paralegal volunteers
- III. Increased Participation and Awareness at community and panchayat level meetings, GDPD planning, Pallisabha and Gram Sabha
- IV. Convergence of Services – Health, Education, Nutrition, Skill, Protection, Legal and PSS
- V. Redirection of Resources – allocation of minimum 5% of untied grant fund for childcare and protection in the Gram Panchayat Development Plan
- VI. Innovative and Local solutions for empowering children, strengthening families, and promoting family and non-institutional care.
- VII. Use of data for decision making and inclusive care provisions and monitoring of success indicators to realize the spirit of localization of SDGs and child-friendly panchayat.



## GRAM PANCHAYAT FOR CHILD PROTECTION

### GRAM PANCHAYAT PROFILE

Item	:	Number	Name(s)
Village	:		
Revenue Village	:		
Hamlet	:		
Wards	:		
Ward Members	:		
Male	:		
Female	:		
Households	:		
General	:		
OBC	:		
SC	:		
ST	:		
Total Population	:		
Male (Adult)	:		
Female (Adult)	:		
Male (Child)	:		
Female (Child)	:		
Social Groups	:		
Major Occupations	:		



## CHILD WELFARE AND PROTECTION SERVICES AND STAKEHOLDERS

Age Group	Well-being Domains	Nutrition	Health	Education	Protection
0-6 YRS	SERVICE (S)				
	Stakeholder (S)				
7-14 YRS	Service (S)				
	Stakeholder (s)				
15-17 YRS	Service(s)				
	Stakeholder(s)				
18-21 YRS	Service(s)				
	Stakeholder(s)				

## CHILD PROTECTION PLAN – GUIDANCE AND ACTION PLAN ON CHILD PROTECTION

### GUIDANCE:

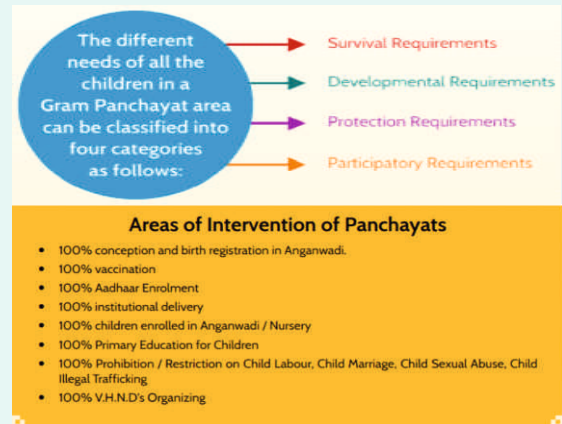
1. Review the structural caliber of the Panchayat Level Child Welfare and Protection Committee (PLCWPC) of the ABCDE Gram Panchayat
2. Based on the need, adjust/restructure the composition of the PLCWPC
3. Orient the PLCWPC and Panchayat standing sub-committee for Children and Women/Social Justice members on the basics of Child Rights, Child Protection and Childcare and Protection provisions in the Mission Vatsalya
4. PLCWPC with support from local NGO/Others will conduct child vulnerability mapping (household level survey, community level mapping, other modalities)
5. List out of the attention deserved issues and children/young adults affected in the Panchayat.
6. Plan out activities/interventions to counter the child protection issues – awareness raising, community cohesion, social justice, public services.
7. Plan out activities/intervention to address the individual care and protection needs of the affected children/young adults.
8. Earmark the activities/intervention which needs budgetary provision.
9. Consolidate both the community and individual actions/interventions in the Panchayat Level Child Protection Plan (PLCPP)
10. See inputs and ideas from child protection officials/authorities/Local NGOs in the draft PLCPP.
11. Submit the final PLCPP to the GPDP Planning Committee
12. Minimum 5% of the untied grant shall utilize towards child welfare and protection under the Gram Panchayat Development Plan (GPDP) for the financial year.
13. PLCPP should include the strategic actions fall under the category of low cost or No cost, but instrumental to build child-friendly environment in the Panchayat. A list of strategic actions is given below for reference to the action plan.

**Strategic Actions for Gram Panchayat for strengthening Grass-root Governance, Human Resources and Successful Implementation of the Community Development Programs for people, especially to build Child-friendly Panchayat for the Children to leverage the intent of Localization of SDGs.**

- 1** Strengthening and Positioning the Gram Sabha at the core of local self-governance for decision making in participatory manner for maximizing the efficiency of the Poverty alleviation, and Community Development Programs. Integrate the voice of children through their participation and contribution.
- 2** Strengthening the GPDP process through multi-stakeholder consultation and adhering participatory process as articulated in the state GPDP guideline to effectively planning the local needs and address the challenges through localized solutions. Integrate the needs and challenges of the children in the GPDP and plan to implement the solutions in consultation with BLOCK/District level child protection system and local CSOs. Ensure participation of children in the GPDP process.
- 3** Strengthening and Positioning the Gram Sabha at the core of local self-governance for decision making in participatory manner for maximizing the efficiency of the Poverty alleviation, and Community Development Programs. Integrate the voice of children through their participation and contribution.
- 4** Strengthen the “A Day for Children Platform” at Gram Panchayat level so as to maximize the outcome of coordination, convergence, strategic decision around child welfare and protection priorities.
- 5** Gram Panchayat should prepare a Panchayat Child Protection Plan accounting the existing issues, situations, factors (protective and risk) and opportunities as a part of larger GPDP process, with PLCPC and VLCWPC to inform the GPDP for provision and implementation of child protection actions utilizing minimum 5% of the untied grant of Panchayat.
- 6** Gram Panchayat should be proactive towards activating the migration/risk register to map the at-risk families and linking them with social protection schemes.
- 7** Gram Panchayat needs to strengthen the village and panchayat level institutions/coordination mechanism and convergence process – Village Level Child Welfare and Protection Committee/GKS, School Management Committee and Parent Teacher Meeting platforms, and adolescent groups
- 8** Gram Panchayat needs to identify, plan and facilitate the process for training programme to unskilled young adult (15-18 years)/youths of villages and provide suitable training and placement under DDU-GKY
- 9** Gram Panchayat needs to map the situation of malnourishment and link the children with Nutritional Rehabilitation Centre (NRC) at district head quarter.
- 10** Gram Panchayat should plan and monitor that no child especially those at vulnerable situation (Orphan, Single parent, Disabled, HIV+, Child beggar, Child Labor, victim of child marriage, unwed mother below 18yrs, child trafficking survivor, child headed family, etc. based on the local/panchayat context) should be deprived house, food/nutrition, safe drinking water, access to education, recreational activities, and participation of children in Gram Sabha, Development of GPDP, and Social audit process through convening special Bal Sabha (Sishu Sabha)

## MONITORING AND EVALUATION

Panchayat Child Welfare and Protection Committee and Standing sub-committee for Women and Children in consultation with the GPDP planning committee and District Child Protection Unit will set the result/success indicators considering the pressing protection issues, child-friendly thematic areas and planned intervention to meet the needs of the vulnerable children, and other parameters to make sure the children, caregiver and community leaders be part of the monitoring and evaluation and realize the brought in changes as a result of the development and implementation of the Panchayat Child Protection Plan. A set of suggestive indicators are given below for the Gram Panchayat functionaries and PLCPP members to refer while setting the indicators in the below monitoring matrix.



## MONITORING AND EVALUATION

Child Right/Policy	Indicator
Survival	<ul style="list-style-type: none"> <li>• 100% pregnant and lactating mother receives maternal health care benefits including ANC/PNC check-up.</li> <li>• 100% institutional delivery and reduced mortality rate</li> <li>• 100% children have birth registration.</li> <li>• 100% children are immunized.</li> <li>• 100% children are free from malnourishment.</li> <li>• 100% Children till 6 years receive health, care, and nutrition support.</li> </ul>
Development RTE Act,2009	<ul style="list-style-type: none"> <li>• School is free from punishment, discrimination, and have toilet with water supply, playground with recreational activities, and inclusive infrastructure for Children with Disabilities</li> <li>• 100% children 6-14yrs are regular in school.</li> <li>• 100% SMC/PTM are functional</li> </ul>
<b>Protection</b> JJA, 2021, PCM Act, 2006, POCSO Act, 2019, CALPRA, 2016, RTE, 2009, RPWD Act, 2016, CPR Act, 2006,	<b>Gram Panchayat is free from or working towards -</b> <ul style="list-style-type: none"> <li>• NO Child Labor</li> <li>• NO Child Marriage</li> <li>• NO Child Trafficking</li> <li>• NO Child Beggar</li> <li>• NO Violence and Abuse at family, community, and school environment</li> <li>• NO unnecessary family separation/institutionalization</li> </ul>
<b>P r o t e c t i o n</b> JJA, 2021, PCM Act, 2006, POCSO Act, 2019, CALPRA, 2016, RTE, 2009, RPWD Act, 2016, CPR Act, 2006, HIV AIDS (P&C) Act, 2017, Odisha State Policy for Children - Prarambh, 2022.	<ul style="list-style-type: none"> <li>• Tracking the child/family migration</li> <li>• Gram Panchayat Development Plan is adjusted to accommodate welfare and protection need of children.</li> <li>• At least 5% of the untied grant under GPDP is utilized for child welfare and protection</li> <li>• Tracking the child/family migration</li> <li>• Gram Panchayat Development Plan is adjusted to accommodate welfare and protection need of children.</li> <li>• At least 5% of the untied grant under GPDP is utilized for child welfare and protection</li> </ul>
<b>Participation</b>	<ul style="list-style-type: none"> <li>• Sishu Sabha for children in line with Palli Sabha and Gram Sabha to identify child vulnerability and needs.</li> <li>• Participation of children in vulnerability mapping, planning and monitoring of child protection intervention</li> </ul>

# ACTION PLAN ON CHILD PROTECTION:

Activity Code	Intervention Type 1. Community Level Work - Awareness, Social Justice 2. Child/Family Support - Individual Care & Protection Assistance	Activity/ Intervention	Location Village/ Ward/Family	Target/ Number	Resource Requirement 1. Financial 2. Technical 3. Material 4. Others	Budget Requirement (INR)	Timeline WW/MM/YY	Person Responsible (Specify the Name and Designation)	Remark (Any assumption/ suggestion/ reference/Etc.)
<b>A Community Level Work - Awareness, Community Services, Social Justice</b>									
A.1									
A.2									
A.3									
A.4									
A.5									
<b>B Child/Family Support - Individual Care &amp; Protection Assistance</b>									
B.1									
B.2									
B.3									
B.4									
B.5									
B.6									
B.7									
B.8									
B.9									
B.10									

Sl. Number	Name	Designation	Signature
1			
2			
3			

## REFERENCES

- Mission Vatsalya Implementation Guideline <https://wcd.nic.in/sites/default/files/GUIDELINES%20OF%20MISSION%20VATSALYA%20DATED%2005%20JULY%202022.pdf>
- Suggestive Booklet on the theme-based Gram Panchayat Development Plan (GPDP) to localize SDGs.
- [Book for theme based GPDP Preparation Process Document - English\\_compressed\\_1680512145656.pdf](#)

## ANNEXURE

- I. Child Vulnerability Assessment/Survey Form
- II. PLCPP Monitoring Guidance and Template

